

## Message Text

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ACTION IO-06

INFO OCT-01 SS-14 ISO-00 NEA-07 SSO-00 NSCE-00 NSC-05  
SP-02 L-01 EB-04 INR-05 CIAE-00 OIC-01 SIL-01  
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/077 W

-----071734Z 100685 /46

O R 071620Z JUN 77  
FM USMISSION GENEVA  
TO SECSTATE IMMEDIATE 8027  
INFO AMEMBASSY TUNIS  
AMEMBASSY CAIRO  
AMEMBASSY TRIPOLI  
AMEMBASSY ALGIERS  
AMEMBASSY DAMASCUS  
USINT BAGHDAD  
AMEMBASSY JIDDA  
AMEMBASSY DOHA  
AMEMBASSY TEL AVIV

C O N F I D E N T I A L GENEVA 4525

LIMDIS

FOR IO FOR SECRETARY MAYNES

LABOR FOR SECRETARY MARCHALL

E.O. 11652: GDS  
TAGS: PLAB, ILO  
SUBJ: ISRAELI ISSUE AT 63RD SESSION OF INTERNATIONAL LABOR  
CONFERENCE (ILC)

REFS: A. CAIRO 9364; B. GENEVA 4278

1. SUMMARY: AS OF THE EVENING OF JUNE 6, THERE WAS NO  
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CLEAR INDICATION OF HOW THE ARABS INTEND TO HANDLE THE  
1974 RESOLUTION. LAST WEEK THEY DRAFTED A TEXT OF A  
RESOLUTION (REPORTED SEPTEL) WHICH INSTRUCTED THE ILO  
DIRECTOR GENERAL AND GOVERNING BODY TO IMPLEMENT THE 1974  
RESOLUTION; AT A MEETING JUNE 6 WITH BLANCHARD THEY DIS-  
CUSSED A STATEMENT BLANCHARD MIGHT MAKE IN PLACE OF THEIR  
RESOLUTION. AS A RESULT OF THIS DISCUSSION, BLANCHARD IS

NOW DRAFTING A STATEMENT FOR THE ARABS TO CONSIDER. USDEL EXPECTS THE ARABS TO DECIDE THEIR TACTICS ON THE 1974 RESOLUTION IN THE NEXT FEW DAYS. END SUMMARY.

2. THE "EGYPTIANS FORMULA" REFERRED TO IN PARA 5 REF A WAS AN OFFER BY EGYPTIAN AMBASSADOR ELSHAFEI ON MAY 31 TO MAKE THE PROPOSED ARAB RESOLUTION "AS MILD AS POSSIBLE." ELSHAFEI REPEATED THIS FORMULA SEVERAL TIMES LAST WEEK IN CONVERSATIONS WITH USDEL BUT ALWAYS INSISTED ON LINKAGE TO THE 1974 RESOLUTION. WE HAVE REJECTED THIS LINKAGE. HOROWITZ HAS POINTED OUT TO THE EGYPTIANS AND TO OTHER MODERATE ARABS THAT WITHOUT A NEW RESOLUTION AND WITHOUT REVIVAL OF THE 1974 RESOLUTION, THE ARABS CAN ACHIEVE THEIR OBJECTIVES OF (1) SEEKING WAYS TO IMPROVE CONDITIONS IN THE OCCUPIED TERRITORIES AND (2) HAVING THE OPPORTUNITY TO PUBLICLY CRITICIZE ISRAEL. HOROWITZ HAS EMPHASIZED THAT THE U.S. WILL OPPOSE AN ARAB RESOLUTION BECAUSE THERE IS NO LEGAL WAY TO INTRODUCE THE RESOLUTION IN THE PLENARY AND BECAUSE IT WOULD BE LINKED TO THE TAINTED RESOLUTION OF 1974. (THE ILO LEGAL ADVISER HAS ALREADY TOLD THE PLENARY THAT A RESOLUTION PEGGED ON THE DG'S REPORT WOULD BE OUT OF ORDER BECAUSE THE DG'S REPORT IS NOT AN ITEM ON THE ILC AGENDA AND IS FOR DISCUSSION ONLY, AND NOT REPEAT NOT FOR NOTING OR FOR ACTION. THE EGYPTIAN AMBASSADOR ELSHAFEI HAS SO FAR NOT SUGGESTED THAT THE ARABS ARE WILLING TO FOREGO A RESOLUTION; HE DID NOT COMMENT WHEN TOLD THAT USDEL WAS AWARE OF GOE DEMARCHES BEFORE THE ILC BEGAN TO SOME EUROPEAN GOVERNMENTS (SWEDEN, AND NETHERLANDS) ASKING FOR SUPPORT OF AN ARAB RESOLUTION

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TO REOPEN THE DG'S FOLLOW-UP OF THE 74 RESOLUTION.

3. THE ARAB LABOR MINISTERS OF SAUDI ARABIA, QATAR AND KUWAIT HAVE TOLD HOROWITZ THEY ARE WORKING FOR MODERATION BUT IT WILL TAKE SOME TIME FOR THEM TO PREVAIL IN THE ARAB CAUCUS. THE EGYPTIAN LABOR MINISTER IS EXPECTED TO ARRIVE IN GENEVA AT MID-DAY JUNE 7.

4. ARAB REPS DISCUSSED THE TEXT OF THEIR RESOLUTION (SENT SEPTTEL) WITH BLANCHARD IN A HEATED SESSION LAST WEEK. BLANCHARD TOLD THEM (AND REPEATED HIS STAND TO INDIVIDUAL ARABS DURING THE WEEKEND) THAT HE COULD NOT CONDONE THEIR ILLEGAL RESOLUTION OR GO ALONG WITH REOPENING OF HIS FOLLOW-UP OF THE 1974 RESOLUTION. HIS IMPRESSION OF THESE DISCUSSIONS WAS THAT THE ARABS HAD NOT DECIDED TO INTRODUCE THEIR RESOLUTION.

5. BLANCHARD TOLD US THE ATMOSPHERE OF HIS MEETING THE MORNING OF JUNE 6 WITH THE ARABS WAS QUITE DIFFERENT

AND MORE CONCILIATORY. DISCUSSIONS CENTERED ON WHETHER BLANCHARD COULD MAKE A STATEMENT TO THE PLENARY WHICH THE ARABS MIGHT ACCEPT IN PLACE OF THEIR PROPOSED RESOLUTION. BLANCHARD PLANS TO DRAFT A STATEMENT AND PRESENT IT TO THE ARABS, TO ISRAEL AND TO USDEL FOR CONSIDERATION. HE SAYS HIS STATEMENT WILL NOT INCLUDE LINKAGE TO THE 1974 RESOLUTION.

6. ON JUNE 6 AFTER BLANCHARD HAD MET WITH THE ARABS THE EGYPTIAN LABOR ATTACHE TOLD US THE ARABS WOULD PUSH FORWARD WITH THEIR RESOLUTION "BECAUSE WE HAVE TO" BUT WOULD TRY TO GIVE THE US ITS WAY ON ARTICLE 17.

7. DURING DEBATE ON DIRECTOR GENERAL'S REPORT (ON TECHNICAL COOPERATION) SEVERAL DELEGATES HAVE MADE REMARKS CRITICAL OF US EFFORTS TO REFORM ILO: ALGERIAN MINISTER (AMIR) SAID THAT "IT IS INADMISSIBLE AND IN-CONFIDENTIAL

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TOLERABLE THAT GOVERNING BODY SHOULD REFUSE TO CONVENE WORKING PARTY ON STRUCTURE, TO REFUSE TO ENSURE A PROPER FOLLOW-UP TO RESOLUTION CONDEMNING ZIONIST AUTHORITIES WHO ARE CARRYING OUT A RACIST POLICY IN PALESTINE AND THE OCCUPIED TERRITORIES, AND TAKE UNILATERALLY THE GRAVE DECISION TO PROCEED WITH AMENDMENT OF ARTICLE 17. FUNCTIONING OF GOVERNING BODY MUST BE REFORMED, AND REFORM OF ILO STRUCTURE BECOMES IMPERATIVE." SOMALIA GOVT REP AND PLO REP ALSO MADE STRONG ATTACKS ON U.S.

8. WE ARE SENDING BY SEPTTEL THE FRENCH TEXT OF THE ARAB RESOLUTION (WHICH WE RECEIVED JUNE 6) AND "EXPLANATORY MEMORANDUM). THE RESOLUTION INSISTS ON "COMPLETE APPLICATION" OF THE 74 RESOLUTION AND A REPORT BY THE DG TO THE ILC NEXT JUNE.SORENSEN

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## Message Attributes

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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009